109TH CONGRESS 2D SESSION

S. 3682

To establish the America's Opportunity Scholarships for Kids Program.

IN THE SENATE OF THE UNITED STATES

July 18, 2006

Mr. Alexander (for himself, Mr. Ensign, Mr. Gregg, and Mr. Santorum) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To establish the America's Opportunity Scholarships for Kids Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "America's Opportunity
- 5 Scholarships for Kids Act".
- 6 SEC. 2. PURPOSE.
- 7 It is the purpose of this Act to support local efforts
- 8 to enable students from low-income families who attend
- 9 a school identified for restructuring under section

| 1 | 1116(b)(8) of the Elementary and Secondary Education |
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| 2 | Act of 1965 (20 U.S.C. 6316(b)(8))— |
| 3 | (1) to attend a private elementary school or sec- |
| 4 | ondary school, or a public elementary school or sec- |
| 5 | ondary school outside the student's home school dis- |
| 6 | trict, including a public charter school; or |
| 7 | (2) to receive intensive, sustained supplemental |
| 8 | educational services. |
| 9 | SEC. 3. DEFINITIONS. |
| 10 | In this Act: |
| 11 | (1) Elementary school; local edu- |
| 12 | CATIONAL AGENCY; SECONDARY SCHOOL; SEC- |
| 13 | RETARY; STATE EDUCATIONAL AGENCY.—The terms |
| 14 | "elementary school", "local educational agency" |
| 15 | "secondary school", "Secretary", and "State edu- |
| 16 | cational agency" have the meanings given the terms |
| 17 | in section 9101 of the Elementary and Secondary |
| 18 | Education Act of 1965 (20 U.S.C. 7801). |
| 19 | (2) ELIGIBLE ENTITY.—The term "eligible enti- |
| 20 | ty" means— |
| 21 | (A) a local educational agency; |
| 22 | (B) a State educational agency; or |
| 23 | (C) a nonprofit organization or a consor- |
| 24 | tium of nonprofit organizations |

| 1 | (3) Eligible student.—The term "eligible |
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| 2 | student" means a student from a low-income family |
| 3 | who— |
| 4 | (A) with respect to a school identified for |
| 5 | restructuring under section 1116(b)(8) of the |
| 6 | Elementary and Secondary Education Act of |
| 7 | 1965 (20 U.S.C. 6316(b)(8))— |
| 8 | (i) is eligible to enroll in the beginning |
| 9 | grade of the school; |
| 10 | (ii) except as provided in subpara- |
| 11 | graph (C), attended the school for the en- |
| 12 | tire school year preceding the identifica- |
| 13 | tion; |
| 14 | (iii) in the case of a student who |
| 15 | transfers to the school to attend any grade |
| 16 | beyond the beginning grade of the school, |
| 17 | attends the school for the remainder of the |
| 18 | school year in which the transfer occurs; or |
| 19 | (iv) received a scholarship under this |
| 20 | Act in a preceding school year due to such |
| 21 | identification; or |
| 22 | (B) is a sibling of a student described in |
| 23 | any 1 of clauses (i) through (iv) of subpara- |
| 24 | graph (A). |

- 1 (4) Low-income family.—The term "low-in2 come family" means a family whose income does not
 3 exceed 185 percent of the poverty line, except that
 4 in the case of a student participating in a project
 5 under this Act for a second or any succeeding school
 6 year the term includes a family whose income does
 7 not exceed 220 percent of the poverty line.
 - (5) POVERTY LINE.—The term "poverty line" means the income official poverty line (as defined by the Office of Management and Budget, and revised annually in accordance with section 673(2) of the Community Services Block Grant Act (42 U.S.C. 9902(2)) applicable to a family of the size involved.
 - (6) PRIVATE PROVIDER.—The term "private provider" means a nonprofit or for-profit private provider of supplemental educational services described in section 1116(e)(1) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 6316(e)(1)) that is on the updated list of approved providers maintained by the State educational agency under section 1116(e)(4)(C) of such Act (20 U.S.C. 6316(e)(4)(C)).
 - (7) SUPPLEMENTAL EDUCATIONAL SERVICES.—
 The term "supplemental educational services" has
 the meaning given the term in section

| 1 | 1116(e)(12)(C) of the Elementary and Secondary |
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| 2 | Education Act of 1965 (20 U.S.C. 6316(e)(12)(C)). |
| 3 | SEC. 4. PROGRAM AUTHORIZED. |
| 4 | (a) Authority.— |
| 5 | (1) In General.—Subject to paragraph (2) |
| 6 | and from amounts appropriated under section 6 for |
| 7 | a fiscal year, the Secretary shall award grants, on a |
| 8 | competitive basis, to eligible entities to support |
| 9 | projects that provide— |
| 10 | (A) scholarships to enable eligible students |
| 11 | to attend— |
| 12 | (i) the private elementary school or |
| 13 | secondary school of their parent's choice; |
| 14 | or |
| 15 | (ii) a public elementary school or sec- |
| 16 | ondary school of their parents' choice out- |
| 17 | side of the eligible student's home school |
| 18 | district, consistent with State law; or |
| 19 | (B) eligible students with intensive, sus- |
| 20 | tained supplemental educational services on an |
| 21 | annual basis. |
| 22 | (2) SCHOLARSHIP DURATION RULE.—Each eli- |
| 23 | gible entity that receives a grant under this Act shall |
| 24 | only award a scholarship under this Act to an eligi- |
| 25 | ble student for— |

| 1 | (A)(i) in the case of an eligible student de- |
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| 2 | scribed in section 3(3)(A), the first school year |
| 3 | for which the eligible student is eligible to re- |
| 4 | ceive the scholarship with respect to a school |
| 5 | identified for restructuring under section |
| 6 | 1116(b)(8) of the Elementary and Secondary |
| 7 | Education Act of 1965; and |
| 8 | (ii) in the case of an eligible student de- |
| 9 | scribed in section 3(3)(B), the first school year |
| 10 | taught at the school so identified; and |
| 11 | (B) each subsequent school year through |
| 12 | the school year applicable to the final grade |
| 13 | taught at the school so identified. |
| 14 | (b) Duration of Grants.—The Secretary may |
| 15 | award grants under this Act for a period of not more than |
| 16 | 5 years. |
| 17 | (c) Priorities.—In awarding grants under this Act, |
| 18 | the Secretary shall give priority to eligible entities that— |
| 19 | (1) propose to serve eligible students in a local |
| 20 | educational agency with a large number or percent- |
| 21 | age of schools identified for restructuring under sec- |
| 22 | tion 1116(b)(8) of the Elementary and Secondary |
| 23 | Education Act of 1965 (20 U.S.C. 6316(b)(8)); |
| 24 | (2) possess the knowledge and capacity to in- |
| 25 | form parents of eligible students, in urban, subur- |

| | ban, and rural areas, about public and private ele- |
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| 2 | mentary school and secondary school options; and |

(3) will augment the scholarships provided to eligible students under this Act in order to help ensure that parents can afford the cost (including tuition, fees, and necessary transportation expenses) of the schools the parents choose to have their children attend under this Act.

(d) Application Requirements.—

- (1) IN GENERAL.—To be considered for a grant under this Act, an eligible entity shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may reasonably require.
- (2) Contents.—The application shall, at a minimum, include a description of—

(A) the eligible entity's plan for—

(i) recruiting private schools, local educational agencies, charter schools, and private providers, to participate in the project in order to meet eligible student demand for private and public school admission and supplemental educational services; and

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| 1 (ii) ensuring that particip | pating schools |
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| 2 that enroll eligible students re | eceiving schol- |
| 3 arships under this Act, and | private pro- |
| 4 viders participating in the | project, will |
| 5 meet the applicable requires | ments of the |
| 6 project; | |
| 7 (B) each school identified for | restructuring |
| 8 that will be served under the pr | roject, includ- |
| 9 ing— | |
| 10 (i) the name of each such | ch school; and |
| 11 (ii) such demographic | and socio- |
| economic information as the S | Secretary may |
| 13 require; | |
| 14 (C) how the eligible entity w | zill work with |
| the identified schools and the local | al educational |
| agency to identify the parents of | f eligible stu- |
| dents (including through contract | s or coopera- |
| tive agreements with the public se | chool or local |
| educational agency) consistent with | h the require- |
| 20 ments of the Family Educationa | l Rights and |
| 21 Privacy Act of 1974 (20 U.S.C. 12 | 232g); |
| (D) how the eligible entity | will structure |
| the project in a manner that pe | ermits eligible |
| students to participate in the sec | ond and suc- |
| 25 ceeding school years of the project | if the schools |

| 1 | the eligible students attend with scholarship as- |
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| 2 | sistance under this Act are subsequently identi- |
| 3 | fied for restructuring under section 1116(b)(8) |
| 4 | of the Elementary and Secondary Education |
| 5 | Act of 1965 (20 U.S.C. 6316(b)(8)); |
| 6 | (E) how the eligible entity will use funds |
| 7 | received under this Act; |
| 8 | (F) how the eligible entity will ensure that |
| 9 | if more eligible students seek admission to the |
| 10 | project than the project can accommodate, the |
| 11 | eligible students will be selected through a ran- |
| 12 | dom selection process; |
| 13 | (G) how the eligible entity will notify par- |
| 14 | ents of eligible students of the expanded choice |
| 15 | opportunities provided under the project and |
| 16 | how the eligible entity will provide parents with |
| 17 | sufficient information to enable the parents to |
| 18 | make an informed decision; |
| 19 | (H) how the eligible entity will ensure that |
| 20 | the schools receiving eligible students under the |
| 21 | grant are financially responsible and will use |
| 22 | the grant funds received under this Act effec- |
| 23 | tively; |
| 24 | (I) how the eligible entity will prioritize be- |
| 25 | tween providing scholarships and providing sus- |

| 1 | tained, intensive supplemental educational serv- |
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| 2 | ices, including the timing and duration of offer- |
| 3 | ing the opportunity for parents to determine |
| 4 | which provision the parents prefer; and |
| 5 | (J) how the eligible entity will address the |
| 6 | renewal of support for participating eligible stu- |
| 7 | dents, including continued eligibility. |
| 8 | (e) Uses of Funds.— |
| 9 | (1) In general.—Each eligible entity that re- |
| 10 | ceives a grant under this Act may— |
| 11 | (A) reserve not more than 5 percent of the |
| 12 | grant funds for administrative expenses, includ- |
| 13 | ing costs associated with recruiting and select- |
| 14 | ing eligible students, private schools, and pri- |
| 15 | vate providers, to participate in the project; |
| 16 | (B) only for the first year for which grant |
| 17 | funds are received under this Act, reserve not |
| 18 | more than 5 percent of the grant funds (in ad- |
| 19 | dition to the funds reserved under subpara- |
| 20 | graph (A)), for initial implementation expenses, |
| 21 | including costs associated with outreach, pro- |
| 22 | viding information to parents and school offi- |
| 23 | cials, and other administrative expenses; |
| 24 | (C) use the grant funds to provide scholar- |
| 25 | ships to eligible students to pay for the cost, in- |

cluding tuition, fees, and necessary transportation expenses, to attend the private school of their parents' choice or a public elementary school or secondary school of their parents' choice outside of the eligible students' home school district (consistent with State law), except that the scholarship shall not exceed \$4,000 per student per school year; and

- (D) use the grant funds to pay the costs, including reasonable transportation costs, of supplemental educational services (including summer school or after-school programs) provided by a private provider to eligible students, except that the costs shall not exceed \$3,000 per student, per school year.
- (2) Funding order.—Each eligible entity that receives a grant under this Act shall—
 - (A) first fund scholarships for eligible students to attend the private school of their parents' choice or a public elementary school or secondary school of their parents' choice outside of the eligible students' home school district (consistent with State law); and

- 1 (B) use any remaining grant funds to pro-2 vide eligible students with access to supple-3 mental educational services.
- 4 (3) Payment.—Each eligible entity that re5 ceives a grant under this Act shall make scholarship
 6 payments under this Act to the parent of the eligible
 7 student participating in the project, in a manner
 8 that ensures that the payments will be used only for
 9 the payment of tuition, fees, and necessary transpor10 tation expenses, in accordance with this Act.
- 11 (f) Prohibition.—A student who receives supple-12 mental educational services under this Act shall not be eli-13 gible to receive other such services under section 1116(e) 14 of the Elementary and Secondary Education Act of 1965 15 (20 U.S.C. 6316(e)).
- 16 (g) Project Performance.—Each eligible entity 17 receiving a grant under this Act shall prepare and submit 18 to the Secretary a final report on the results of the project 19 assisted under this Act that contains such information as 20 the Secretary may require. At a minimum, the report shall 21 include information on the academic achievement of stu-22 dents receiving scholarships and supplemental educational 23 services under the project.
- 24 (h) PERFORMANCE INFORMATION.—Each eligible en-25 tity that receives a grant under this Act shall collect and

- 1 report such performance information as the Secretary may
- 2 require for the national evaluation conducted under sub-
- 3 section (i).
- 4 (i) National Evaluation.—From the amount
- 5 made available for any fiscal year under section 6, the Sec-
- 6 retary shall reserve such sums as may be necessary to con-
- 7 duct an independent evaluation, by grant or by contract,
- 8 of the program carried out under this Act, which shall in-
- 9 clude an assessment of the impact of the program on stu-
- 10 dent achievement. The Secretary shall report the results
- 11 of the evaluation to the appropriate committees of Con-
- 12 gress.

13 SEC. 5. NONDISCRIMINATION.

- 14 (a) IN GENERAL.—An eligible entity or a school par-
- 15 ticipating in a project under this Act shall not discriminate
- 16 against an individual participant in, or an individual appli-
- 17 cant to participate in, the project on the basis of race,
- 18 color, religion, sex, or national origin.
- 19 (b) Applicability and Single-Sex Schools,
- 20 Classes, or Activities.—
- 21 (1) IN GENERAL.—Notwithstanding any other
- provision of law, the prohibition of sex discrimina-
- 23 tion described in subsection (a) shall not apply to a
- school described in subsection (a) that is operated
- by, supervised by, controlled by, or connected to, a

- religious organization, to the extent that the application of subsection (a) is inconsistent with the religious tenets or beliefs of the organization.
- 4 (2) Parental choice.—Notwithstanding sub-5 section (a) or any other provision of law, a parent 6 may choose to enroll a child in, and a school may 7 offer, a single-sex school, class, or activity under a 8 project funded under this Act.
- 9 (3) NEUTRALITY.—Section 909 of the Edu-10 cation Amendments of 1972 (20 U.S.C. 1688) shall 11 apply to this Act.
- 12 (c) CHILDREN WITH DISABILITIES.—Nothing in this
 13 Act may be construed to alter or modify the requirements
 14 of the Individuals with Disabilities Education Act (20
 15 U.S.C. 1400 et seq.).
- 16 (d) Religiously Affiliated Schools.—
- 17 (1) In General.—Notwithstanding any other 18 provision of law, a school described in subsection (a) 19 that is operated by, supervised by, controlled by, or 20 connected to, a religious organization may exercise, 21 in matters of employment, the school's rights con-22 sistent with title VII of the Civil Rights Act of 1964 23 (42 U.S.C. 2000e et seq.), including the exemptions 24 in that title.

- 1 (2) SPECIAL RULE.—Notwithstanding any other 2 provision of law, if a school described in subsection 3 (a) receives funds made available under this Act for 4 an eligible student as a result of a choice made by 5 the student's parent, the receipt of the funds shall 6 not, consistent with the first amendment of the Con-7 stitution—
 - (A) necessitate any change in the school's teaching mission;
 - (B) require the school to remove any religious art, icon, scripture, or other symbol; or
 - (C) preclude the school from retaining a religious term in its name, selecting its board members on a religious basis, or including a religious reference in its mission statement or another chartering or governing document.
- 17 (e) Rules of Construction.—For purposes of 18 Federal law, a scholarship provided under this Act to a 19 student shall be considered to be assistance to the parent 20 of the student and shall not be considered to be assistance 21 to the school that enrolls the student. The amount of any 22 scholarship (or other form of support for the provision of 23 supplemental educational services) provided to a parent of an eligible student under this Act shall not be treated as income of a parent of the eligible student for purposes of

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- 1 Federal tax laws or for purposes of determining eligibility
- 2 for any other Federal program, other than the program
- 3 carried out under this Act.
- 4 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.
- 5 There are authorized to be appropriated to carry out
- 6 this Act \$100,000,000 for fiscal year 2007 and such sums
- 7 as may be necessary for each of the 4 succeeding fiscal
- 8 years.

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